

**Decision Maker:** Environment Portfolio Holder

**For Pre-Decision Scrutiny by Environment PDS Committee on:**

**Date:** 17th March 2015

**Decision Type:** Non-Urgent Executive Non-Key

**Title:** CAPITAL PROGRAMME MONITORING - 3<sup>ND</sup> QUARTER 2014/15  
& ANNUAL CAPITAL REVIEW 2014 TO 2018

**Contact Officer:** Martin Reeves, Principal Accountant (Technical & Control)  
Tel: 020 8313 4291 E-mail: martin.reeves@bromley.gov.uk

**Chief Officer:** Director of Finance

**Ward:** All

---

1. Reason for report

On 11th February 2015, the Executive received a report summarising the current position on capital expenditure and receipts following the 3rd quarter of 2014/15 and presenting for approval the new capital schemes supported by Council Directors in the annual capital review process. The Executive agreed a revised Capital Programme for the five year period 2014/15 to 2018/19. This report highlights changes agreed by the Executive in respect of the Capital Programme for the Environment Portfolio. The revised programme for this portfolio is set out in Appendix A, detailed comments on individual schemes are included at Appendix B and the new schemes approved for this Portfolio are set out in paragraph 3.7.

---

2. **RECOMMENDATION(S)**

The Portfolio Holder is asked to note and confirm the changes agreed by the Executive on 11<sup>th</sup> February 2015 and to note the early warning that £1.0m will have to be re-phased on the Street Lighting Invest to Save scheme (paragraph 3.4).

## Corporate Policy

1. Policy Status: Existing Policy: Capital Programme monitoring is part of the planning and review process for all services. Capital schemes help to maintain and improve the quality of life in the borough. Affective asset management planning (AMP) is a crucial corporate activity if a local authority is to achieve its corporate and service aims and objectives and deliver its services. The Council continuously reviews its property assets and service users are regularly asked to justify their continued use of the property. For each of our portfolios and service priorities, we review our main aims and outcomes through the AMP process and identify those that require the use of capital assets. Our primary concern is to ensure that capital investment provides value for money and matches the Council's overall priorities as set out in the Community Plan and in "Building a Better Bromley". The capital review process requires Council Directors to ensure that bids for capital investment provide value for money and match Council plans and priorities.
  2. BBB Priority: Excellent Council
- 

## Financial

1. Cost of proposal: £4.1m for new schemes, which are mainly TfL funded (see para 3.6))
  2. Ongoing costs: Not Applicable
  3. Budget head/performance centre: Capital Programme
  4. Total current budget for this head: £30.2m for the Environment Portfolio over five years 2014/15 to 2018/19
  5. Source of funding: Capital grants, capital receipts and earmarked revenue contributions
- 

## Staff

1. Number of staff (current and additional): 1 fte
  2. If from existing staff resources, number of staff hours: 36 hours per week
- 

## Legal

1. Legal Requirement: Non-Statutory - Government Guidance
  2. Call-in: Applicable
- 

## Customer Impact

1. Estimated number of users/beneficiaries (current and projected): N/A
- 

## Ward Councillor Views

1. Have Ward Councillors been asked for comments? N/A
2. Summary of Ward Councillors comments: N/A

### 3. COMMENTARY

#### Capital Expenditure

3.1 A revised Capital Programme was approved by the Executive on 11th February, following a detailed monitoring exercise carried out after the 3rd quarter of 2014/15. The Executive also considered and approved new capital schemes supported by Council Directors in the annual capital review process. This report identifies changes relating to the Environment Portfolio and the table in paragraph 3.2 summarises the overall position following the Executive meeting.

#### Capital Monitoring - variations agreed by the Executive on 11<sup>th</sup> February 2015

3.2 The base position prior to the 3<sup>rd</sup> quarter's monitoring exercise was the revised programme approved by the Executive on 26<sup>th</sup> November 2014, as amended by variations approved at subsequent Executive meetings. Changes to the Environment Portfolio Programme approved by the Executive in February are shown in the table below and further details are included in paragraphs 3.3 to 3.7. The revised Programme for the Environment Portfolio (including new schemes) is attached as Appendix A and detailed comments on individual schemes are included at Appendix B.

	2014/15	2015/16	2016/17	2017/18	2018/19	TOTAL 2014/15 to 2018/19
	£000	£000	£000	£000	£000	£000
Programme approved by Executive 26/11/14	10,518	5,059	6,433	4,100	0	26,110
<u>Variations approved by Executive 11/02/15</u>						
Transport for London (TfL) (see para 3.3)	101	0	0	0	0	101
Schemes rephased from 2014/15 into later years (see para 3.5)	-634	634	0	0	0	0
Total Q3 Monitoring variations	-533	634	0	0	0	101
New schemes (see para 3.7)	0	0	0	0	4,010	4,010
<b>Revised Environment Capital Programme</b>	<b>9,985</b>	<b>5,693</b>	<b>6,433</b>	<b>4,100</b>	<b>4,010</b>	<b>30,221</b>

#### 3.3 Transport for London (TfL) – Revised Support for Highway Schemes (£101k increase)

Provision for transport schemes to be 100% funded by TfL was originally included in the Capital Programme 2014/15 to 2017/18 on the basis of the bid in our Borough Spending Plan (BSP). Notification of an overall increase of £101k in 2014/15 was reported to the Executive in February and the Capital Programme was increased accordingly. Grant allocations from TfL change frequently and any further variations will be reported in subsequent capital monitoring reports.

#### 3.4 Early warning of scheme re-phasing - Street Lighting Invest to Save Initiative

Since the revised Environment Capital Programme was approved by Executive in February, unexpected issues have arisen on the Street Lighting Invest to Save scheme, which will result in delays on work anticipated to be completed in 2014/15. In October 2014, the Executive approved a scheme change to reduce the number of lamp columns to be replaced and to use the available budget to install more LED lanterns. Officers have been working closely with the contractor on the revised work programme and have recently been informed that the changes will result in a delay to the project completion date from March 2015 to May 2015. The responsible officer estimates a potential underspend of £1m on this scheme in the 2014/15 outturn as the work will not be completed in the current financial year and that this amount will have to be re-phased to 2015/16..

### 3.5 Schemes re-phased from 2014/15 into 2015/16

In the final outturn report to the meeting in June 2014, the Executive was informed of the final outturn for capital expenditure in 2013/14 and noted that the overall level of unanticipated slippage into later years £8.4m (£5.4m of which was due to delays in completing the acquisition of High Street properties) . Slippage of capital spending estimates has been a recurring theme over the years and Members were pleased to note that improvements made in 2011/12 following a review of the system of capital monitoring and for estimating the phasing of expenditure were continuing to result in a more realistic approach towards anticipating slippage.

Although there were individual scheme variations, the total 2013/14 outturn on Environment Portfolio was broadly on budget and this was analysed in the 1<sup>st</sup> quarter's monitoring report to the PDS Committee meeting in September 2014. After allowing for adjustments in respect of schemes that were not re-phased (mainly TfL schemes), a total of £607k was re-phased into 2014/15. In the 2<sup>nd</sup> quarterly report to this PDS Committee in January 2015, Members were advised that £110k had been re-phased into 2015/16 by the Executive in November 2014 and, as is shown in the table in paragraph 3.2, a total of £634k was re-phased by the Executive in February 2015 to reflect revised estimates of when expenditure on Environment schemes is likely to be incurred. This is itemised in the table below and comments on scheme progress are provided in Appendix B.

Capital Expenditure – Rephasing in Q3 monitoring	2014/15	2015/16
	£000	£000
Street Lighting Invest to Save initiative	-600	600
Winter maintenance - gritter replacement	-34	34
<b>Total Environment Programme rephasing</b>	<b>- 634</b>	<b>634</b>

### **Annual Capital Review – new scheme proposals**

3.6 In recent years, we have steadily scaled down new capital expenditure plans and have transferred all of the rolling maintenance programmes to the revenue budget. Our general (un-earmarked) reserves, established from the disposal of our housing stock and the Glades Site, have been gradually spent and have fallen from £131m in 1997 to £42m (including unapplied capital receipts) as at 31<sup>st</sup> March 2014. Whilst opportunities to dispose of property assets are being rigorously pursued, the level of receipts is not as high as in the past and new capital spending will effectively have to be met from our remaining revenue reserves.

3.7 As part of the normal annual review of the Capital Programme, Council Directors were invited to come forward with bids for new capital investment. Invest to Save bids were particularly encouraged, but none were received, and it is assumed that any such bids will be submitted in due course through the earmarked reserve that was created in 2011. Apart from the annual capital bids relating to school and highway schemes, two bids were approved with a total value of £1.02m, all of which will require funding from the Council's resources. None of these related to this Portfolio, but the 2018/19 annual provisions for TfL – Support for Highway schemes (£4m) funded by TfL on the basis of the bid in our Borough Spending Plan (BSP), and feasibility studies (£10k) for potential new schemes were approved and have now been included in the Capital Programme.

### **Post-Completion Reports**

3.8 Under approved Capital Programme procedures, capital schemes should be subject to a post-completion review within one year of completion. After significant slippage of expenditure in recent years, Members confirmed the importance of these as part of the overall capital monitoring framework. These reviews should compare actual expenditure against budget and

evaluate the achievement of the scheme's non-financial objectives. Post-completion reports for The Hill Car Park (strengthening works) and Bromley Town Centre (increased parking capacity) will be reported to Environment PDS Committee in July 2015.

#### 4. POLICY IMPLICATIONS

4.1 Capital Programme monitoring and review is part of the planning and review process for all services. The capital review process requires Chief Officers to ensure that bids for capital investment provide value for money and match Council plans and priorities.

#### 5. FINANCIAL IMPLICATIONS

5.1 These were reported in full to the Executive on 11th February 2015. Changes agreed by the Executive for the Environment Portfolio Capital Programme are set out in the table in paragraph 3.2.

<b>Non-Applicable Sections:</b>	Legal and Personnel Implications
Background Documents: (Access via Contact Officer)	Departmental monitoring returns January 2015. Approved Capital Programme (Executive 26/11/14). Capital Q3 monitoring report (Executive 11/02/15). Capital appraisal forms submitted by Chief Officers in November 2014. Report to Council Directors' meeting 10/12/14